

4.13 RECREATION

INTRODUCTION

This section analyzes the potential impacts of the Project on recreational facilities and resources, including parks, trails, and bicycle facilities, in the County of Orange and in the vicinity of the project site. The analysis provides a description of the existing recreational facilities and resources within the project area, relevant policies pertaining to recreation, and analyzes the potential impacts. Information in this section is based in part on the County of Orange General Plan (2005), the Orange County Parks Strategic Plan (2007), the County of Orange Code of Ordinances (Local Park Code), the Orange County Parks Website, the City of Yorba Linda General Plan (1993), the City of Yorba Linda Parks and Recreation Master Plan Update Report (memorandum dated March 21, 2013), and the City of Yorba Linda Recreation and Community Services Department Website.

1. ENVIRONMENTAL SETTING

a. Regulatory Framework

(1) Quimby Act

Section 66477 of the California Government Code, also known as the Quimby Act, was enacted by the California legislature in 1965 to promote the availability of park and open space areas in response to California's rapid urbanization and the need to preserve open space and provide parks and recreation facilities in response to this urbanization. The Quimby Act authorizes cities and counties to enact ordinances requiring the dedication of land, or the payment of fees for park and/or recreational facilities in lieu thereof, or both, by developers of residential subdivisions as a condition of the approval of a tentative map or parcel map. Under the Quimby Act, dedications of land shall not exceed three acres of parkland per 1,000 persons residing within a subdivision, and in-lieu fee payments shall not exceed the proportionate amount necessary to provide three acres of parkland, unless the amount of existing neighborhood and community parkland exceeds that limit. The County of Orange's goal is to provide and maintain 2.5 acres of local parkland per 1,000 residents.¹ Compliance with the Quimby Act is discussed below as set forth in the County of Orange General Plan and the County of Orange Local Park Code.

(2) County of Orange General Plan

The County of Orange General Plan Recreation Element serves to guide and direct local government decision-making regarding recreation issues and facilitates the coordination of federal, state, regional, and local efforts. The Recreation Element contains a master plan with goals, objectives, policies, and implementation programs pertaining to the acquisition, development, operation, maintenance, and financing of the County's varied recreation facilities and resources, which include regional recreation facilities, local parks, and riding and hiking trails. The General Plan's goal is to provide and maintain 2.5 acres of local parkland per 1,000 residents. The General Plan also allows for the payment of in lieu fees when the community is better served through the provision of parkland outside but near the property served. The

¹ *County of Orange General Plan 2005 (as amended through 2011), Chapter VII Recreation Element, http://ocplanning.net/Documents/pdf/GeneralPlan2005/Chapter_VII_Recreation.pdf (accessed July 2012).*

Project's consistency with the applicable goals and policies of the Recreation Element is discussed in the impact analysis below.

(3) Orange County Parks Strategic Plan (2007)

The purpose of the Orange County (OC) Parks Strategic Plan is to reaffirm and/or redefine OC Parks' overall vision and mission, and to develop a series of goals and strategies to guide the future development of its facilities and programs for the next decade.

(4) Orange County Transportation Authority (OCTA) Commuter Bikeways Strategic Plan (2009)

The OCTA created the Commuter Bikeways Strategic Plan (CBSP) to encourage the development of the County's regional bicycle network, to make commuter and recreational bicycling a more viable and attractive travel option. The CBSP is a regional planning document that identifies existing and proposed bikeways in the County. Funding for the development of bikeways is based on several factors, including input from local jurisdictions and the public, as well as connectivity to transit and regional destinations. The CBSP also contains information regarding several aspects of bicycle commuting and provides information on bicycle amenities, such as bike lockers, parking, signage, and trail markings. It also includes discussion of safety and education programs, innovates roadway markings, bikeway fundamentals, and funding sources. The goals of the CBSP includes providing a strategy for improving the regional bikeway network; eligibility for state Bicycle Transportation Account (BTA) funds; identification of roles and responsibilities for OCTA regarding bikeways; and documentation of existing and planned County bikeways.

(5) County of Orange, Code of Ordinances, Title 7 – Land Use and Building Regulations, Division 9 – Planning, Article 5 – Local Park Code

Section 7-9-502 – Purpose, Authority, and Objectives.

The Local Park Code is adopted pursuant to Section 66477 of the Government Code of the State of California, the police power, the power to zone and the power to implement the Recreation Element of the General Plan. The general purposes and objectives of the Local Park Code are:

- a) to preserve, enhance and improve the quality of the physical environment of the County of Orange;*
- b) to provide a procedure for the acquisition and development of local park facilities;*
- c) to secure for the citizens of the County of Orange the social and physical advantages resulting from the provision of orderly park, recreation and open space facilities;*
- d) to establish conditions which will allow parks and recreation areas to be provided and to exist in harmony with surrounding and neighborhood land uses;*
- e) to ensure that adequate park and recreation facilities will be provided;*
- f) to ensure that park and recreation facilities are provided and maintained in a manner that will permit their maximum use and enjoyment by the residents of the surrounding areas; and*

- g) *to provide regulations requiring two and one-half acres of land or the proportionate share thereof for each 1,000 persons residing within the County be supplied by persons proposing to establish dwelling units.*

Section 7-9-522 – Amount of Park Land Required.

When the requirements of this code are complied with solely on the basis of providing park land, the amount of land to be provided shall be computed by multiplying the number of proposed dwelling units by the park land acres per dwelling unit in accordance with the appropriate density classification in the following table:

Dwelling Units per Gross Acre	Persons per Dwelling Unit	Park Land Acres per Dwelling Unit
Up to 6.5	3.21	0.008
6.6 to 15.5	2.59	0.006
15.6 to 25.5	1.99	0.005
25.6 and Up	1.88	0.0047

Section 7-9-523 – Amount of Park Fees Required

- a) *Whenever the requirements of this code are met solely on the basis of the payment of park fees, the amount of such fees shall be computed by multiplying the number of proposed dwelling units by the park land acres per dwelling unit shown in the table of Section 7-9-522, and by multiplying the resultant acreage amount by the representative land value of the land being developed, per acre. Representative land value shall be determined by reference to a resolution of the Board of Supervisors which shall delineate areas of like representative land value and established values for such areas. The resolution shall be reviewed annually by June 30 of each year and shall incorporate a map and representative land values of each local park code area as appraised by OC Public Works Real Estate at intervals of not more than five years. The annual review shall adjust the map and shall fix representative land values by the reported appraised value or by adopting the previous year's value adjusted by the Consumer Price Index for All Urban Consumers, Los Angeles-Long Beach-Anaheim or successor index.*
- b) *The Board of Supervisors may waive the annual review of the resolution and may determine that the land values adjusted by the Consumer Price Index shall not apply in any year when the Board of Supervisors finds that economic conditions justify not increasing the land value.*
- c) *Where the Housing Element of the General Plan or applicable State law provides for density bonuses or other concessions to facilitate development of affordable housing, the Board of Supervisors may waive local park fees or local park fee increases if requested by the developer of such affordable housing after approval of any applicable discretionary permit.*

Section 7-9-524 – Amount of Park Land and Park Fees Combined.

Whenever the requirements of this code are complied with both the provision of park land and payment of park fee, the amount of the park fee shall be computed by determining the required amount of park land in accordance with the provisions of Sections 7-9-522 and subtracting the amount of park land actually provided. The remainder shall be converted to a fee in accordance with the provisions of Section 7-9-523.

(6) City of Yorba Linda General Plan/Parks and Recreation Master Plan

The City of Yorba's General Plan Recreation and Resources Element, as well as the City's (Draft) Parks and Recreation Master Plan, set forth a standard of 4.0 total acres of local neighborhood and community parkland per 1,000 residents.² The City also strives to have one acre of mini-park/greenbelt parkland per 1,000 residents; and ten acres of regional parkland per 1,000 residents. When combined (mini, local, neighborhood, and regional), the City's recommended parkland standard is 15 acres of parkland per 1,000 residents. New parkland in the City is typically obtained through dedication requirements, lease agreements, joint use agreements, easements, and/or outright acquisition from various City funding sources (i.e., General Fund, Park Fund and the Equestrian Fund).

According to the City's Parks and Recreation Master Plan Update Report, mini-parks and greenbelts typical service range is from neighborhood to sub-neighborhood. Neighborhood parks typically have a maximum service radius of one-half mile and are within walking or bicycling distance of park patrons. A community park designed to meet the active recreational needs of several neighborhoods intend to serve drive-to clientele within a radius of 0.5 miles to three (3) miles. Regional parks have a maximum service area of 30 minute driving time.^{3,4}

The Recreation and Resources Element of the City's General Plan also includes goal and policies to preserve and provide recreational resources within the City. The Project's consistency with the applicable goals and policies of the Recreation and Resources Element is discussed in the impact analysis below.

b. Existing Conditions

(1) Regional Setting

The County of Orange, through its Orange County Parks (OC Parks) provides for recreational and community services in Orange County. OC Parks is responsible for maintaining and operating a system of regional parks, local parks, beaches, harbors, trails, and historic sites that consists of approximately 60,000 acres. OC Parks is responsible for managing a variety of public programs, including nature walks, hikes, historical tours, and educational activities. OC Parks includes roughly 32,000 acres in more than 20 urban and wilderness parks, which includes the Orange County Zoo; 348 miles of existing and proposed trails; seven miles of beaches and other coastal facilities; and 27,000 acres of open space lands. County park amenities generally include but are not limited to playgrounds; tot lots; ball fields (baseball and softball); tennis, racquetball, and volleyball courts; trails (hiking, biking, and equestrian); camping areas; and areas for passive enjoyment. These facilities are available to all users. OC Parks also manages most of the existing regional riding and hiking trails in the County. There are currently 1,000 miles of existing Class I Bikeways and Class II and Class III Bike Lanes in Orange County. There are approximately 700 miles of planned bikeways and bike lanes in

² *City of Yorba Linda Parks and Recreation Master Plan Update Report, Attachment B, Chapter 6 Draft: Action Strategies and Recommendations, Memorandum prepared by Bill Calkins, Director of Parks and Recreation, dated March 21, 2013.*

³ *City of Yorba Linda General Plan, December 6, 1993, Recreation and Resources Element, Table RR-1, Recreation Standards, The Planning Center.*

⁴ *City of Yorba Linda Parks and Recreation Master Plan Update Report, Attachment B, Chapter 6 Draft: Action Strategies and Recommendations, Memorandum prepared by Bill Calkins, Director of Parks and Recreation, dated March 21, 2013.*

Orange County. Local and regional government often share the responsibility to plan, implement and maintain the bikeways and bike lanes.

In addition, according to the County's General Plan, the unincorporated County has 63 developed local parks and 20 undeveloped local parks. Almost 25 percent of the local parks that have been accepted by the County remain undeveloped. Similarly, approximately 25 percent (117 acres) of the net local park acreages is undeveloped.⁵

In the project vicinity, the nearest regional parks within the County of Orange include the 367-acre Featherly Regional Park (Canyon RV Park, a leased facility, is within Featherly Regional Park) and the 106-acre Yorba Regional Park, located 1.18 miles southeast and 1.57 miles south of the project site, respectively. **Figure 4.13-1, Parks Near Project Site**, illustrate these locations of the nearby regional parks to the project site. Other regional parks in surrounding cities operated by OC Parks, within an approximate 30-minute drive time to project site, include the following:

- Tri-City Regional Park (40 acres) located 2301 Kraemer Boulevard, Placentia, approximately six (6) miles west of the project site;
- Craig Regional Park (124 acres) located at 3300 State College Boulevard, Fullerton, approximately seven (7) miles west of the project site;
- Santiago Oaks Regional Park (1,269 acres) located at 2145 N. Windes Drive, Orange, approximately five (5) miles south of the project site;
- Irvine Regional Park (475 acres) located at 1 Irvine Park Road, Orange, approximately 6.5 miles south of the project site;
- Peters Canyon Regional Park (340 acres) located at 8548 E. Canyon View Avenue, Orange, approximately seven (7) miles south of the project site;
- Clark Regional Park (104 acres) located at 8800 Rosecrans Avenue, Buena Park, approximately 12 miles west of the project site.

Based on the above, including Featherly Regional Park, Yorba Regional Park and the six (6) other regional parks located, there are at least 2,825 acres of regional parks located within a 30-minute drive of the project site. The list of regional parks above is conservative in that other parks beyond 12 miles may be within a 30-minute drive to the project site.

Also, Chino Hills State Park, operated by the California Department of Parks and Recreation, with over 14,000 acres, is located within 0.5 miles of the project site with the nearest accessible park entrance located at 4500 Carbon Canyon Road, approximately four miles northwest of the site. The second park entrance is located at 4721 Sapphire Road, on the north side of the park. The project site is not used for access to any of the Park's entrances.

⁵ *County of Orange General Plan 2005 (as amended through 2011), Chapter VII Recreation Element, http://ocplanning.net/Documents/pdf/GeneralPlan2005/Chapter_VII_Recreation.pdf (accessed July 2012).*

(2) Local Setting

The majority of the 84-acre project site is vacant with the exception of several dirt access roads and trails which traverse the site. These existing dirt roads and trails are not maintained or operational facilities of the County of Orange or the City of Yorba Linda. The roads and trails are located on private property and are not currently open for public use. However, a number of recreational facilities and resources are located within the vicinity of the project site.

While regional facilities are located in relatively close proximity to the project area, as stated above, most park facilities near the project site are located within the City of Yorba Linda. The closest parks to the project site, San Antonio Park and Arroyo Park, both neighborhood parks, are located within the City of Yorba Linda approximately 0.17 miles to the west and 0.34 miles southwest of the project site, respectively. **Table 4.13-1, Parks Near the Project Site**, lists the parks located near the project site and provides a summary of their amenities. As shown in Table 4.13-1, there are 9 parks located within 2.3 miles that serve the project site, including regional and state parks. Figure 4.13-1 also illustrates the locations of the local park facilities near the project site.

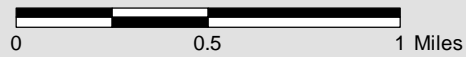
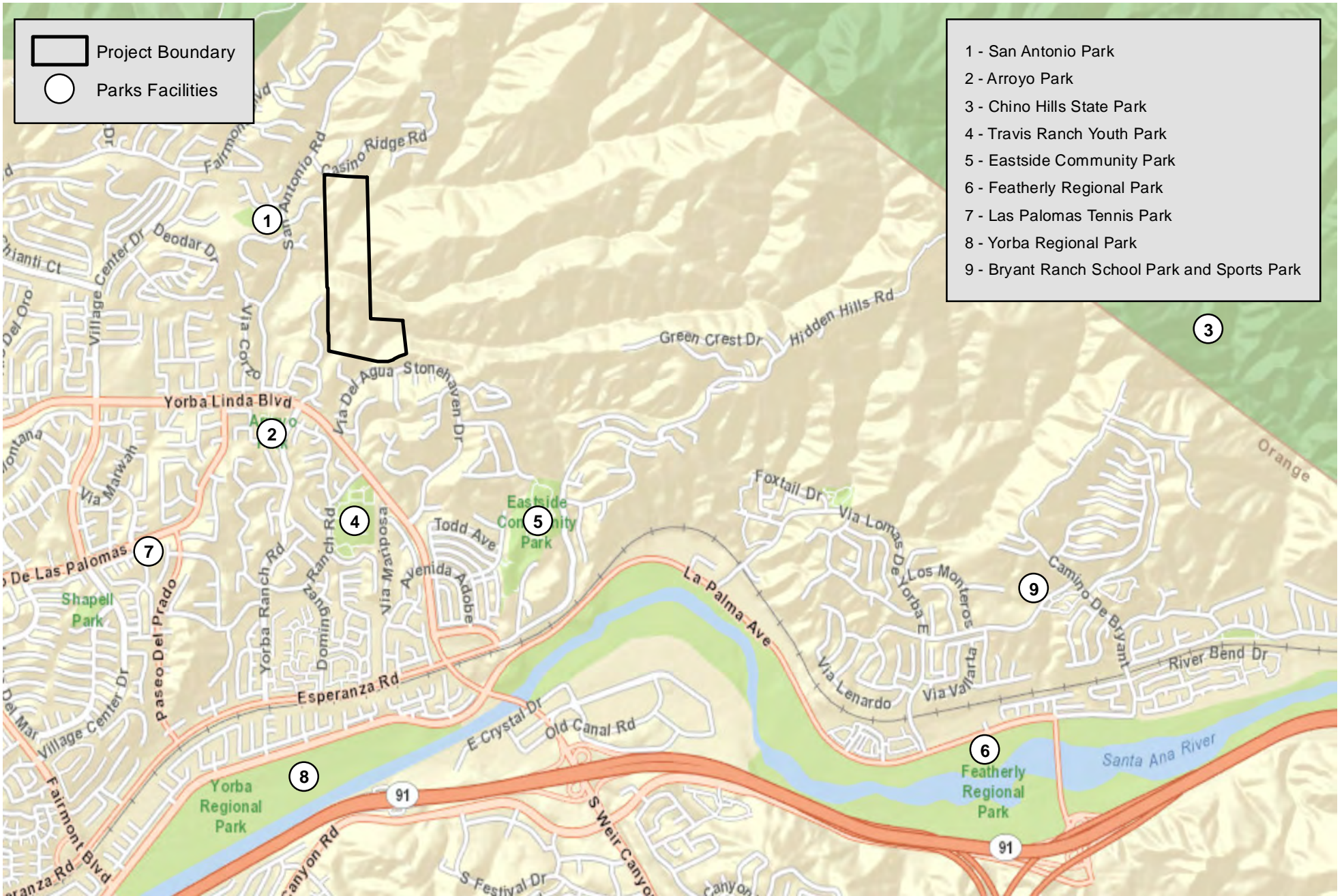
The City of Yorba Linda has established a goal of obtaining 975 acres of total combined local and regional parkland, based on the City's standard of four total acres of local neighborhood and community parkland per 1,000 residents; the recommended one acre of mini-park/greenbelt parkland per 1,000 residents; and ten acres of regional parkland per 1,000 residents.

In 2013, the City of Yorba Linda has 1,012 acres of improved local and regional combined parkland. Per the City's Draft Parks and Recreation Master Plan, 50 percent of the usable school open space is included within the calculation of recreational facility provision on as many school sites in the City as are available for recreational activities after school and on weekends through joint-use agreements. In some cases, school open space, recreation facilities, and adjacent parks are developed jointly by the City and the school district. Currently, 18 acres of existing school related recreational facilities (Yorba Linda Middle School eight acres and Yorba Linda High School Park ten acres) are included in the calculation of total parks and facilities. Overall, the City exceeds the recommended combined parkland standard of 15 acres per 1,000 residents due to the proximity of three regional park facilities providing 611.33 acres of public recreational land and the 219-acre Black Gold Golf Course. The City is approximately 167 acres deficient in meeting its recommended standard of a total of four acres per 1,000 residents for mini, neighborhood, and community parks.⁶

Existing trails near the site located within the City of Yorba Linda include an earthen multipurpose (equestrian, bicycle and pedestrian) trail located along San Antonio Road and San Antonio Park to the west and south of the project site; an earthen multipurpose trail, trail head, and staging area located along Casino Ridge Road to the north of the site; a multipurpose trail located to the southwest of the site; and an earthen multipurpose trail located off Village Center Drive to the west of the site. No existing trails or bicycle facilities within the unincorporated area of the County are located near the site.

The City of Yorba Linda's *Riding, Hiking and Bikeway Trail Component Map*, (Figure 4.13-1) found within the City's General Plan, shows several planned trails within the project area. Trail 35a (San Antonio Park Trail) begins at Yorba Linda Boulevard near San Antonio Road. From that location the trail is proposed to extend

⁶ *City of Yorba Linda Parks and Recreation Master Plan Update Report, Attachment B, Chapter 6 Draft: Action Strategies and Recommendations, Memorandum prepared by Bill Calkins, Director of Parks and Recreation, dated March 21, 2013.*



Parks Near Project Site

FIGURE

4.13-1

Cielo Vista Project
Source: PCR Services Corporation, 2013.

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Table 4.13-1

Parks Near the Project Site^a

Name (Jurisdiction)	Location	Park Amenities/Activities	Number of Acres	Approximate Distance/Direction from Project Site (miles)	Park Classification
San Antonio Park (City of Yorba Linda)	4205 San Antonio, Yorba Linda	1 baseball/softball field, 1 soccer/multipurpose field, 1 grass volleyball court, equestrian arena	10.59	0.17 West	Neighborhood Park
Arroyo Park (City of Yorba Linda)	20994 Yorba Linda Boulevard, Yorba Linda	2 baseball/softball fields, 1 soccer/multipurpose field, playground, equestrian center	7.15	0.34 Southwest	Neighborhood Park
Chino Hills State Park (State of California)	Orange, San Bernardino, and Riverside Counties	Multipurpose trails, Bikeways, Hiking trails	14,102	0.50 North ^b	State Park
Travis Ranch Youth Park (City of Yorba Linda)	21305 Via Del Parque, Yorba Linda	3 baseball fields, 1 soccer/multipurpose field, snack stand, playground	8.60	0.70 South	Community Park
Eastside Community Park (City of Yorba Linda)	5400 Eastside Circle, Yorba Linda	2 baseball/softball fields (lighted), 1 senior baseball field (lighted), 2 baseball/softball fields, 2 soccer/multipurpose fields(lighted), snack stand	17.00	0.70 Southeast	Community Park
Featherly Regional Park (OC Parks)	24001 E. Santa Ana Canyon Road, Anaheim	bikeways, open space, Canyon RV Park (private)	367.18	1.18 Southeast	Regional Park
Las Palomas Tennis Park (City of Yorba Linda)	20550 Paseo De Las Palomas, Yorba Linda	3 tennis courts (lighted), open space	2.92	1.43 Southwest	Special Use

Table 4.13-1 (Continued)

Parks Near the Project Site^a

Name (Jurisdiction)	Location	Park Amenities/Activities	Number of Acres	Approximate Distance/Direction from Project Site (miles)	Park Classification
Yorba Regional Park (OC Parks)	7600 E. La Palma Avenue, Anaheim	2 soccer/multipurpose fields, 2 ball fields, 4 volleyball courts, 3 horseshoe pits, paddleboat rentals, fishing, kite flying area, 5 K trail, walking paths, bikeways, fitness course (10 stations), multipurpose trail, food concessions	105.69	1.57 South	Regional Park
Bryant Ranch School Park and Sports Park (City of Yorba Linda)	24695 Paseo De Toronto, Yorba Linda	2 baseball fields (lighted), 1 senior baseball (lighted), 1 soccer/multipurpose field (lighted), snack stand	14.93	2.3 Southeast	Community Park

^a Parks included were those of which the project site lies within the typical service ranges. Typical service ranges per the City of Yorba Linda Parks and Recreation Master Plan Update Report and the County of Orange General Plan Recreation Element include the following:

Neighborhood Parks: Neighborhoods within ½ mile radius.

Community Parks: Neighborhood communities within ½ to three mile radius.

Facilities and Special Use Areas: Community neighborhoods to Citywide.

Regional Parks: Regional service area within 30 minute drive.

^b The nearest accessible Chino Hills State Park entrance is located at 4500 Carbon Canyon Road, approximately four miles northwest of the site.

Sources: City of Yorba Linda Parks and Recreation Master Plan Update Report, Attachment B, Chapter 6 Draft: Action Strategies and Recommendations, Memorandum prepared by Bill Calkins, Director of Parks and Recreation, dated March 21, 2013.

City of Yorba Linda Parks and Recreation Website, <http://www.ci.yorba-linda.ca.us/city-departments/parks-a-recreation>, accessed July 18, 2012.

City of Yorba Linda Recreation and Community Service Facilities Slideshow, <http://www.ci.yorba-linda.ca.us/index.php/park-slides>, accessed July 18, 2012.

County of Orange Resources and Development Management Department, Master Plan of Regional Recreation Facilities, 2005.

County of Orange General Plan 2005 (as amended through 2011), Chapter VII Recreation Element, http://ocplanning.net/Documents/pdf/GeneralPlan2005/Chapter_VII_Recreation.pdf (accessed July 2012).

OC Parks Website, <http://www.ocparks.com/default.asp>, accessed July 18, 2012.

OC Parks Website, Find A Park with Map It, <http://www.ocparks.com/mapit/>, accessed July 18, 2012.

northeast through an area of open space (part of Tract 9813) to the western edge of the project boundary. From that point, the trail travels east, bisects the project (in an east to west direction), and continues north to link with City Trail 36 near the southerly boundary of Chino Hills State Park. A second unnamed Connector Trail begins where Trail 35a enters the project at its westerly boundary (near Aspen Way). This second trail would follow the interior edge of the project boundary north to join an existing City trail staging facility at Casino Ridge Road and Trail 36. Finally, Trail #35b is proposed in an area that would traverse along the Metropolitan Water District (MWD) easement located at the southern boundary within the project site. **Figure 4.13-2, *Riding, Hiking and Bikeway Trail Component Map***, illustrates the existing and proposed trails within the project vicinity as illustrated in the City of Yorba Linda's Riding, Hiking and Bikeway Trail Component Map.

2. ENVIRONMENTAL IMPACTS

a. Methodology

The analysis identifies recreational facilities and resources within the project area, identifies the approximate net population growth that would result from the Project, and provides a conclusion regarding the effects of the Project on recreational facilities and resources based on the proximity of the project site to designated recreational facilities and the Project's potential contribution to demand for future facilities. This analysis is based on a review of the County of Orange General Plan, the Orange County Parks Strategic Plan, the Local Park Code, and the Orange County Parks Website. Additionally, both the County of Orange and the City of Yorba Linda General Plan policies and programs were reviewed for Project applicability.

b. Thresholds of Significance

Appendix G of the *CEQA Guidelines* and the County of Orange Environmental Analysis Checklist include questions used in this EIR as thresholds for determining whether the Project would have a significant environmental impact to recreational facilities. Based on the size and scope of the Project and the potential for recreation impacts, the thresholds of significance identified below are used to assess potential impacts on recreational facilities.

Would the Project:

Threshold 1: Increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated (refer to Impact Statement 4.13-1); and

Threshold 2: Include recreational facilities or requires the construction or expansion of recreational facilities which might have an adverse physical effect on the environment (refer to Impact Statement 4.13-1).

c. Project Design Features

There are no Project Design Features (PDFs) applicable parks and recreation facilities.

d. Analysis of Project Impacts

PARK AND RECREATION FACILITIES

Threshold Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?

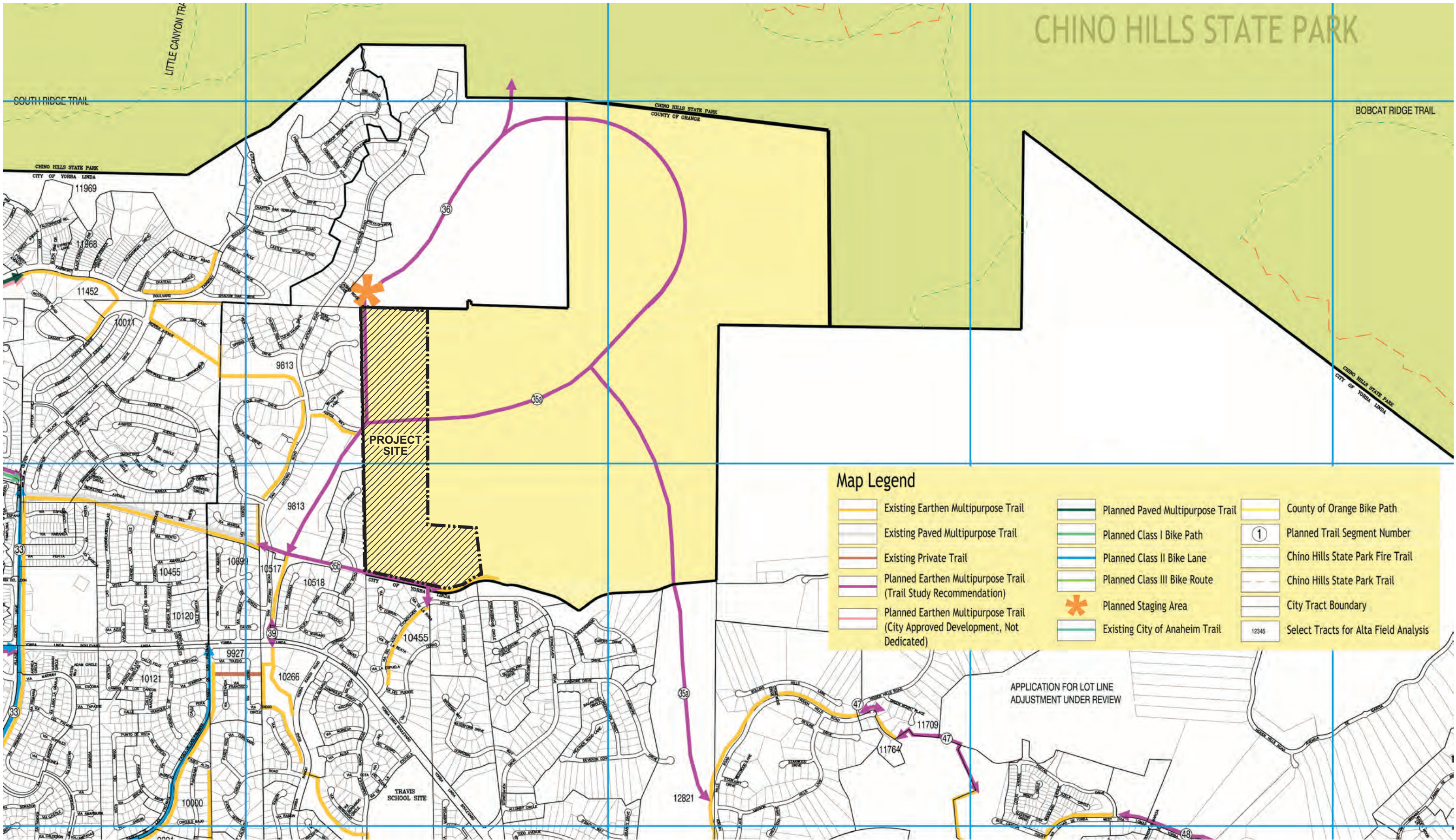
Threshold Would the project include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment?

4.13-1 Implementation of the Project would incrementally increase the use of existing parks and other recreational facilities in the project vicinity. Potentially significant impacts to parks and recreation facilities created by the demand of the Project would be reduced to a less than significant level with implementation of the prescribed mitigation measures.

As discussed in the Existing Conditions section above, there are numerous neighborhood and community parks within City of Yorba Linda that would serve the project site, in addition to regional park facilities operated OC Parks and Chino Hills State Park. Project implementation would result in up to 112 single-family detached residential dwellings and approximately 358 residents,⁷ which would incrementally increase demand for park and recreational facilities in the project vicinity. In particular, the closest park facility to the project site and most likely to be used by future Project residents is San Antonio Park. The City's Parks and Recreation Master Plan Update Report identifies "Twenty Year Capital Improvement Program (CIP) Recommendations." The analysis of the community outreach tools and the results of the community priorities formed the basis for the Capital Improvement Program recommendations for existing facilities, additions/amenities for existing facilities and for new facilities. The CIP recommendations are divided into three levels so that decisions on the allocation of financial resources can be made based on community priority needs. The three levels are: Level 1 - Priority projects for funding and allocation of resources to meet current needs; Level 2 - Projects that community outreach and comparison studies show there is a demand for in the community if funding and resources can be obtained; and Level 3 - Projects that the community desires if there is a way to fund them in the future. With regards to San Antonio Park, there was a Level 2 demand for expansion or improvements to the park. Thus, while there is not an immediate need for funding to meet current needs, there is a demand for improvements should funds become available.

Since the Project would contribute new residents that would utilize park neighborhood and community facilities within the City of Yorba Linda, which as a City is approximately 167 acres deficient in meeting its recommended standard of a total of four acres per 1,000 residents for mini, neighborhood, and community parks, and more specifically, San Antonio Park is in need of improvements should funds become available, impacts on local and community parks facilities are considered to be a potentially significant impact. With regards to regional park facilities, the County's Recreation Element of the General Plan (as amended in December 2012), does not have a regional park facility standard. The 367-acre Featherly Regional Park and the 106-acre Yorba Regional Park are located within two miles of the site within the City of Yorba Linda.

⁷ 358 persons = 112 X 3.2. Based on the average household size of 3.2 persons/household for unincorporated areas of Orange County. It should be noted that the average household size for all of Orange County is 3.0 persons/household (U.S. Census Bureau, 2010). The average household size of 3.2 persons/household is also consistent with population estimates of the City of Yorba Linda, Initial Study for Oakcrest Terrace, prepared by Impact Sciences, March 2012.



Map Legend

- | | | |
|-------------------------------------------------------------------------------|---------------------------------------------|-----------------------------------|
| Existing Earthen Multipurpose Trail | Planned Paved Multipurpose Trail | County of Orange Bike Path |
| Existing Paved Multipurpose Trail | Planned Class I Bike Path | Planned Trail Segment Number |
| Existing Private Trail | Planned Class II Bike Lane | Chino Hills State Park Fire Trail |
| Planned Earthen Multipurpose Trail (Trail Study Recommendation) | Planned Class III Bike Route | Chino Hills State Park Trail |
| Planned Earthen Multipurpose Trail (City Approved Development, Not Dedicated) | Planned Staging Area | City Tract Boundary |
| Existing City of Anaheim Trail | 12345 Select Tracts for Alta Field Analysis | |

Riding, Hiking and Biking Trails Component Map

FIGURE 4.13-2

Cielo Vista Project
Source: City of Yorba Linda, 2005.

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However, there are at least six (6) other regional parks located within a 30-minute drive of the project site. Thus, in total, there are at least 2,825 acres of regional parks located within a 30-minute drive of the project site. Per the City of Yorba Linda, regional parks have a maximum service area of 30 minute driving time.^{8,9} Because of the proximity of the project site to existing regional park recreational resources, sufficient regional park and recreation opportunities are available for the additional 358 Project residents. The Project would incrementally contribute to the future use of such regional facilities. Further, the County's General Plan designates approximately 41 acres of the project site as Suburban Residential 1B, which allows for up to 18 dwelling units per acre under this designation. Thus, with 41 acres of the project site designated as Suburban Residential 1B, up to approximately 738 dwelling units could be developed on the site under this land use designation. With only 112 units being proposed by the Project, even with the addition of 340 units as part of the Esperanza Hill Project, build out of the Project and the Esperanza Hills Project would lock in the number of units for the east Yorba Linda sphere in the middle of the range of potential units as allowed under the existing County General Plan land use designation. As the number of proposed units is not only consistent with the County's land use designation but well below the allowable number of potential units, OC Parks has accounted for the incremental increase in park visitors to its regional facilities from development of the site with the Project, as well as the Esperanza Hills Project. Thus, impacts to regional park facilities are considered to be less than significant.

As future project residents would utilize City of Yorba Linda park facilities, this analysis has assumed that the Project would be subject to the City of Yorba Linda parkland standard of four total acres of local neighborhood and community parkland per 1,000 persons. Assuming the population increase of 358 at a 0.0040 acre City requirement per person (i.e., 4 acres per 1,000 population); the Project would require the provision of 1.43 acres of parkland. The Project is not proposing new park or recreational facilities because the portion of the project site preserved as open space has significant topographic relief which does not lend itself to the creation of an additional flat pad for a local park without substantial alteration. Thus, to mitigate the Project's potentially significant impact to City of Yorba park facilities, Mitigation Measure 4.13-1 has been prescribed. Implementation of Mitigation Measure 4.13-1 would reduce the Project's potentially significant impacts on park facilities to a less than significant level. This mitigation measure provides fees for parkland acquisition to meet an increased need for local parks resulting from the implementation of this and other new projects.

With regards to trails as depicted on the City of Yorba Linda's Riding, Hiking and Bikeway Trail Component Map, it is noted that all trails shown traversing through or near the project area are not final alignments, but are rather conceptual alignments. As described in the Existing Conditions section above, Trail #35a is proposed to traverse the central portion of the site. The Project would accommodate this trail through the Project's proposed central open space area. Trail #35b is proposed in an area that would traverse along the Metropolitan Water District (MWD) easement located at the southern boundary within the project site. Thus, this trail would not conflict with the Project. Also, the Riding, Hiking and Bikeway Trail Component Map shows a north-south Connector Trail alignment where Trail 35a enters the project at its westerly boundary (near Aspen Way). This trail would follow the interior edge of the project boundary north to join an existing City trail staging facility at Casino Ridge Road and Trail #36. This trail could traverse the site's

⁸ *City of Yorba Linda General Plan, December 6, 1993, Recreation and Resources Element, Table RR-1, Recreation Standards, The Planning Center.*

⁹ *City of Yorba Linda Parks and Recreation Master Plan Update Report, Attachment B, Chapter 6 Draft: Action Strategies and Recommendations, Memorandum prepared by Bill Calkins, Director of Parks and Recreation, dated March 21, 2013.*

western boundary in a north-south direction without conflicting with Planning Area 2. Overall, it appears the Project would not conflict with any of the contemplated trails through and near the project site as illustrated on the City of Yorba Linda's Riding, Hiking and Bikeway Trail Component Map. Nonetheless, Mitigation Measure 4.13-2 has been prescribed to ensure that all contemplated trails could be constructed through the project site. Mitigation Measure 4.13-2 allows for completion of local riding, hiking and bicycle trails as defined in the City's trails plan allowing for connectivity with existing trails to meet the recreational needs of the areas existing and future residents. Also, as mentioned above, the existing onsite dirt access roads and trails are not currently maintained or operational facilities of the County of Orange or the City of Yorba Linda. The roads and trails are located on private property and are not currently designated for public use. Therefore, the loss of such trails is not considered to be a significant adverse impact as these are not public recreational facilities.

For the above referenced reasons, the Project's potentially significant impacts on parks and recreational facilities would be reduced to a less than significant level with implementation of the prescribed mitigation measures.

Mitigation Measures

Mitigation Measure 4.13-1 Prior to issuance of certificates of occupancy, the Project Applicant shall pay local park fees pursuant to the determining formula contained in the County Local Park Code, and meeting the City standards for the provision of local parks. The fees shall be paid to the OC Parks. Such fees shall be utilized for improvements to an existing park or acquisition of land for a new park, or a combination of both to the benefit of the northeastern Yorba Linda community near the project site.

Mitigation Measure 4.13-2 Prior to issuance of grading permits, the Project Applicant shall coordinate with the City of Yorba Linda Department of Recreation and Community Services Department and OC Parks in order to identify potential planned trail alignments through the project site, as identified in the City of Yorba Linda's Riding, Hiking and Bikeway Trail Component Map. Once the trail alignments are defined by the City and/or County, the alignments shall be dedicated by the Project Applicant, to the City either in fee or by an access and maintenance easement.

CONSISTENCY WITH COUNTY OF ORANGE AND CITY OF YORBA LINDA PLANS AND POLICIES

(1) County of Orange General Plan

The County's General Plan contains goals and policies that are relevant to recreation, including goals and policies contained in the General Plan Recreation Element. As discussed below in **Table 4.13-2, Project Consistency with Orange County General Plan**, the Project would be consistent with the applicable goals and policies of the County of Orange General Plan pertaining to parks and recreational facilities.

Table 4.13-2

Project Consistency with Orange County General Plan

Goals, Objectives and Policies	Project Consistency
Recreation Element	
<p>Goal 1 Provide adequate local park sites to meet the recreation needs of existing and future residents and preserve natural resources within unincorporated Orange County.</p>	<p>Consistent. As discussed within this Section, the Project’s residents would create additional recreational demands on existing parks and recreational facilities. The Project is not proposing new park or recreational facilities, however, per the prescribed mitigation measures, the Project Applicant would pay park fees to mitigate impacts to local and neighborhood park facilities that serve the project site.</p>
<p>Policy 2.32 To acquire park lands by requiring residential developers to provide a minimum of 2.5 net acres of usable local park land (i.e., park land that is relatively level, served by utilities, for multipurpose playfields, court sports, etc.) for each prospective 1,000 residents. In no case shall the credit given for park land and improvements exceed the total requirements under the Local Park Code. No credit banking shall be permitted when a developer provides full requirement in acreage and also provides improvements.</p>	<p>Consistent. Please refer to response above.</p>
<p>Policy 2.4 To acquire local park lands in unincorporated areas to provide active recreation facilities to meet the needs of present and future residents through dedications, or irrevocable offers of dedication, in fee title from residential developers.</p>	<p>Consistent. Please refer to response for Goal 1 above.</p>

Source PCR Services Corporation, 2013.

(2) City of Yorba Linda General Plan

The City’s General Plan contains goals and policies that are relevant to parks and recreation, including goals and policies contained in the Recreation and Resources Element. As discussed below in **Table 4.13-3, Project Consistency with Yorba Linda General Plan**, the Project would be potentially consistent with the applicable goals and policies of the City of Yorba Linda General Plan pertaining to parks and recreational facilities. The notation of “Potentially Consistent” is in deference to the City’s authority for making such determinations for projects located within the city limits.

Table 4.13-3

Project Consistency with Yorba Linda General Plan

Goals, Objectives and Policies	Project Consistency
Recreation and Resources Element	
<p>Goal 3 Provide park facilities to meet the needs of existing and future residents, including acreage to offset the current deficit and provide for projected population growth.</p>	<p>Potentially Consistent. The Project Applicant would satisfy the City’s local park standard of 4 acres per 1,000 population through the payment of fees for improvements to an existing park or acquisition of land for a new park, or a combination of both to the benefit of the northeastern Yorba Linda community near the project site (refer to Mitigation Measure 4.13-1). The payment of fees is proposed because the portion of the project site preserved as open space has significant topographic relief which does not lend itself to the creation of an additional flat pad for a local park. The payment of local park fees would be based on an anticipated project population of 358 persons requiring 1.43 acres of local park area based on a 4 acres per 1,000 population standard.</p>
<p>Policy 3.1 Require that 4.0 acres per 1,000 population be maintained as the City's parkland standard.</p>	
<p>Goal 4 Ensure adequate funding sources for acquisition, operation and maintenance of park and recreation facilities within the City.</p>	<p>Potentially Consistent. Refer to response for Goal 3 and Policy 3.1, above.</p>
<p>Policy 4.1: Continue to require developers of residential subdivisions to provide land or in-lieu fees based on the City's formula of number of units and cost of land to fund parkland acquisition and improvements. Fees shall be reviewed annually.</p>	
<p>Goal 5 Establish a trail system that meets the riding, hiking and bicycling needs of residents.</p>	<p>Potentially Consistent. The City of Yorba Linda’s Riding, Hiking and Bikeway Trail Component Map, found within the City’s General Plan, shows several planned trails within the project area. The Project’s design is expected to accommodate the proposed trail alignments. Further Mitigation Measure 4.13-2 has been prescribed to ensure that the Project could accommodate and ensure the continuity of such future planned trails.</p>
<p>Policy 5.1 Require the dedication of right-of-way and construction of public trails as a condition of approval of development projects.</p>	
<p>Policy 5.5 Complete the equestrian trail network through the community, with particular emphasis on extension of trails through the Shell and Murdock Properties, and connections into Chino Hills State Park.</p>	
Land Use Element	
<p>Policy 1.5: Designate public parks in the City as Open Space, and establish standards and requirements for the development of a minimum of 4 acres per 1000 population of new parks to provide for the needs of future population growth.</p>	<p>Potentially Consistent. The Project Applicant would satisfy the City’s local park standard of 4 acres per 1,000 population through the payment of fees as prescribed per Mitigation Measure 4.13-1. The payment of fees is proposed because the portion of the project site preserved as open space has significant topographic relief which does not lend itself to the creation of an additional flat pad for a local park. The payment of local park fees would be based on an anticipated project population of 358 persons requiring 1.43 acres of local park area based on a 4 acres per 1,000 population standard.</p>

Source PCR Services Corporation, 2013.

3. CUMULATIVE IMPACTS

4.13-2 *The Project combined with the related projects would not result in substantial adverse effects related to parks and recreation facilities in the project area. Thus, cumulative recreation impacts would be less than significant.*

The project site is in the proximity of several parks and trails, including those in the City of Yorba Linda and unincorporated Orange County. Because the use of recreational facilities are often not limited to site-specific land uses, the provision of recreational facilities takes into consideration a larger service area than just individual project boundaries. The cumulative projects, as well as the growth associated with the projections in the County of Orange General Plan and City of Yorba Linda General Plan, would result in increased demand for recreational facilities. As discussed in Section 4.9, *Land Use and Planning*, the Project's population with the Esperanza Hills Project would be consistent with the growth projections for the greater Murdock/Travis Property in the City's Land Use Element, as well as for the project site within the County's General Plan Land Use Element.

Deterioration of recreational facilities and resources within the local project vicinity and region as a result of local and regional population growth would be repaired and replaced with funding from the Cielo Vista Applicant, all present projects, and reasonably foreseeable future projects. Funding would occur in the form of an increased tax base, in-lieu fees for parks or dedication of parkland pursuant to County of Orange General Plan and applicable sections of the Codified Ordinances of the County of Orange, and the City of Yorba Linda General Plan and Parks and Recreation Master Plan. Individual development projects would be reviewed to determine their potential impact on recreational facilities and resources. The actual parkland dedication calculations and credit determinations would be based on the subdivision maps submitted for each residential development among the related projects. The County of Orange General Plan, the County's Local Park Ordinance, the City of Yorba Linda General Plan, and City of Yorba Linda Parks and Recreation Master Plan policies and standards, as applicable, regarding parkland dedication requirements for new subdivisions are applicable to the Project and related residential projects. Furthermore, the growth in population and related recreational needs has been accounted for in the County of Orange General Plan and City of Yorba Linda Parks and Recreation Master Plan. Also, there are at least 2,825 acres of regional parks located within a 30-minute drive of the project site and the related projects. Per the City of Yorba Linda, regional parks have a maximum service area of 30 minute driving time. Because of the proximity of the project site and the related projects to existing regional park recreational resources, sufficient regional park and recreation opportunities are available for residents generated by the Project and the related projects.

Within the immediate project vicinity, the Esperanza Hills Project, per its NOP/Initial Study, is anticipated to include development of 12.6 acres of active and passive parks which can be accessed by pedestrian, bicycle, or equestrian access from existing or proposed trails.¹⁰ In addition, that Project would include a total of 61% open space area upon completion. Also included are seven (7) miles of trails including linkages to permit non-vehicular access to the Chino Hills State Park and the surrounding open space areas. Per the Initial Study, the Esperanza Hills Project is anticipated to have less than significant impacts in the area of recreation. As discussed under Impact Statement 4.13-1 above, the Project would provide approximately 36.3 acres of open space allowing for planned recreational trails through the site and would pay applicable

¹⁰ *Notice of Preparation and Initial Study for the Esperanza Hills Project, prepared by CAA Planning, December 21, 2012.*

fees per Mitigation Measure 4.13-1 for parkland acquisition to meet the increased need for local parks resulting from the implementation of the Project. Thus, both the Project and the Esperanza Hills Project would comply with applicable local park requirements through development of new facilities, payment of fees, and/or dedication of land for new park facilities. As such, the Project together with the Esperanza Hills Project, would result in less than significant cumulative parks and recreation impacts in the local project vicinity.

Overall, compliance and/or adherence to the County of Orange and City of Yorba Linda policies, standards and park dedication requirements and/or fees on a project-by-project basis would avoid potentially significant cumulative adverse impacts on parks and recreational facilities. Thus, the Project would not substantially contribute to cumulatively considerable impacts regarding parks and recreational facilities and as such, impacts would be less than significant.

4. REFERENCES

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